

**Transport Planning for Sustainable Development
Supplementary Planning Document**

Statement of Compliance and Sustainability Statement

August 2008

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1. Introduction

What is the Transport Planning for Sustainable Development Supplementary Planning Document (SPD)?

The SPD provides further guidance to transport policies in the Southwark Plan to make sure new developments are easily accessible and encourage walking, cycling and public transport, as well as reducing use of the car.

What is the Transport Planning for Sustainable Development SPD Statement of Compliance and Sustainability Statement?

This document explains the consultation that was undertaken on the draft SPD and how comments received have been taken into account. This document covers the topics the Government requires us to report on, as set out in Section 18 of The Town and Country Planning (Local Development) (England) Regulations 2004.

This document also explains how we have considered sustainability issues in the preparation of the plan and the steps we have taken to ensure that the plan has positive impacts on the environment, community and economy. It also explains how we will monitor the SPD. Each of the topics required by Section 16 of the Environmental Assessments of Plans and Programmes Regulation 2004 have been covered.

Where to get more information?

You can download a copy of the SPD and supporting documents from:
<http://www.southwark.gov.uk/YourServices/planningandbuildingcontrol/planningpolicy/SPDsandSPGs/transportspd.html>

Copies are also available by contacting the Planning Policy Team: Regeneration department, Southwark Council, Chiltern House, Portland Street, London, SE17 2ES. Email: planningpolicy@southwark.gov.uk or telephone 020 7525 5418

2. Statement of compliance

What were the stages of consultation?

The following table explains when each of the consultation stages required by the council's draft Statement of Community Involvement (SCI) took place.

Requirement of SCI (for SPDs)	When did it occur?
Consult on SA/SEA Scoping Report (5 weeks)	7 August 2007 to 11 September 2007
6 week informal consultation on draft SPD and SA/SEA Report	12 October 2007- 23 November 2007
6 week formal consultation on draft SPD and SA/SEA Report	8 January 2008 to 19 February 2008

Who was consulted and how?

The following table demonstrates how the consultation that has been carried out complies with the requirements of the council's Statement of Community Involvement.

	Stage in consultation	Sustainability Appraisal and the Scoping Report	Draft SPD
Statutory	Mailout to statutory consultees	6 August 2006 Natural England, English Heritage and the Environment Agency all written to for the scoping report 7 January 2008 for the main Sustainability Appraisal and draft SPD.	7 January 2008 – all statutory consultees and consultees on planning policy's mailing list were written to. See appendix 1
	Displaying documents at council offices	Not a statutory requirement	SPD, EQIA and SA report all distributed to libraries, council offices, Town Hall, One Stops shops, Housing Offices.
	Advertisement in local press	Not a statutory requirement	Advertisement was put in the South London Press on 11 January 2008
	Putting document on council website	7 th August 2007 Scoping report put on website. 27 th September 2007 – SA Report put on website	SPD and supporting documents put on the council website – 27 th September 2007
Additional consultation in accordance with the SCI	Written notification to residents and interested groups explaining what the SPD is and where to obtain a copy	6 th August 2007 – all statutory consultees and consultees on planning policy's mailing list were written to. See appendix 1 and 3. This included the Environment Agency, English Nature and English Heritage	7 th January 2008 – all statutory consultees and consultees on planning policy's mailing list were written to. See appendix 1 and 3

	Presentations to Community Councils		All community councils were offered a presentation and stall on the SPD. We attended the following: Camberwell – 30 th October 2007, Walworth – 7 th November 2007, Peckham – 28 th November 2007, Borough and Bankside – 28 th November 2007, also 16 th January 2008, Nunhead and Peckham Rye – 7 th November 2007, Bermondsey – 3 rd December 2007 Rotherhithe – 30 th October 2007 Dulwich – 28 th January 2008
	Presentations to Area Housing Forums		All area housing forums offered a presentation. We attended the following: Bermondsey West – 23 rd October 2007, Camberwell East – 12 th November 2007, Camberwell West – 6 th November 2007, Bermondsey East – 24 th October 2007, Borough and Bankside – 13 th November 2007, also 11 th December 2007, Walworth West – 25 th October 2007
	Presentation to Equalities and Diversity Panel	Not a requirement	The Draft SPD was not required to go to the Equalities and Diversity Panel

	Presentation to Disabilities forum		14 th November 2007 Draft SPD presented to the Disabilities Forum
	Presentation to Cyclists Touring Club		4 th December 2007 Draft SPD presented to the Cyclists Touring Club
	Presentation to Transport consultative Forum		13 th December 2007 Draft SPD presented to Transport Consultative Forum
	Presentation to Southwark Living Streets meeting		17 th January 2007 Draft SPD presented to Southwark Living Streets forum
	Consultation comments and officer responses made available	Posted on the website 28 th July. All parties submitted representations were written to/emailed on 25 th July advising that the revised SPD and officer comments on the representations were available on the website. These parties were invited to comment on the accuracy of our interpretation of their comments. Also advised of Planning Committee and Executive dates.	Posted on the website 28 th July 2008. All parties submitted representations were written to/emailed on 25 th July 2008 advising that the revised SPD and officer comments on the representations were available on the website. These parties were invited to comment on the accuracy of our interpretation of their comments. Also advised of Planning Committee and Executive dates.
	Follow up letter to be sent to all parties who submitted representations advising of decision to adopt.	This will be done following the Executive decision on 23 September 2008	This will be done following the Executive decision on 23 September 2008

How many comments were received?

21 individuals or groups made representations on the draft SPD. This totalled 118 representations, of which 22 were supporting the SPD and 96 were objecting to the SPD.

Once we had looked at all the responses and written up our officer comments, we wrote to everyone who made a representation to give them the chance to check the clarity of our interpretation of their comments. One response was received with regard to officer comments. Minor changes were made following on from this to make our officer comments more clear. This table is also available on the website.

3. Summary of issues raised

The main issues of objection were:

- Lack of guidance on car parking. It was not clear in section 9.2 of the consultation draft whether a minimum or maximum standard was being applied to car parking in new developments
- Definition of car-free development to recognise there may be areas outside the northern part of the Borough that car-free development is appropriate in
- Lack of recognition to the assessment of impacts on climate change and the environment as part of a Transport Assessment
- No reference being made to
 - safeguarding land for transport functions in the SPD, to the
 - use of river transport for the movement of waste/ materials from development sites
- Concern re. guidance on the design of new crossovers so they do not impact on pedestrians and cyclists
- Conflict between transport modes managing space for different users in new development
- Ensuring there is commitment from developers to implementation of all the measures identified in a Travel plan
- Need to provide for parking for disabled and the mobility impaired
- Reference not made to guidance that applicants should refer to or to out of date guidance that has been replaced

In addition, other representations raised objections to issues that cannot be addressed through the SPD. This included

- Outdated and omission of cycle parking standards for new development
- Use of Public Transport Accessibility Levels that are outdated

These issues will be addressed through Southwark's Core Strategy and a Development Control Policies DPD which will replace parts of the Southwark Plan.

4. Summary of officer comments

A full table of officer comments on each representation is available on our website. The main changes arising from the representations are:

- Reworded section 9.2 of the consultation draft to make it clear car parking standards are a maximum
- Removed the guide in paragraph 9.2.3 of the consultation draft to the amount of car parking that should be provided in areas with different public transport accessibility

- Provided criteria for the location of car free development in section 8.4
- Incorporated assessment and mitigation of impacts on climate change and the environment as part of the Transport Assessment (refer to Table 1 starting on page 34 of the revised draft)
- Paragraph 7.1.3 of the revised draft SPD reinforces the Mayor's guidance that land be safeguarded for existing and future transport facilities and routes
- Recognition of the potential for the movement of waste/ materials from development sites by river transport as part of the Transport Assessment
- Under para. 6.1.3 of the revised draft, guidance is provided that seeks to ensure crossovers are designed to not impact on the pedestrian and cycling environment, where appropriate
- Emphasising the hierarchy applied where conflicts may arise between different transport users (refer to para. 5.1.6 of revised draft)
- Requirement for implementation and monitoring of travel plans in section 5.2 of the revised draft
- Reference is now made to up to date guidance including Transport for London's Guidance note on Transport Assessments and the Department for Transport's Manual for Streets amongst a number of documents

The document has also been redrafted to provide clear and simple advice in line with plain english guidance. This includes Fact boxes providing definitions of terms used in the SPD.

5. Summary of Sustainability Appraisal Methodology

A Sustainability Appraisal (incorporating a Strategic Environmental Assessment) is carried out as part of the preparation of the SPD. This is to assess what impacts the SPD is likely to have on economic, social and environmental issues. The aim is to ensure these issues are considered from the start of preparing the SPD so that it has the best possible outcomes.

How have sustainability concerns been part of the preparation of this SPD?

There are five stages involved in the undertaking of a sustainability appraisal. The table below outlines the steps taken in considering the sustainability impacts of the SPD and how these fit in with the process of making the SPD. These stages are set out below.

Stage in sustainability appraisal	When did it occur?	Related SPD Stage
Stage A: This involved: <ul style="list-style-type: none"> – reviewing related plans and programmes; – collecting information to describe the borough as it is now and identify how it may change in the future; and – deciding on the key 	This stage began in April 2007. Consultation on the scoping report began on 7 August 2007. Comment was sought from the Environment	Pre-production and evidence gathering

<p>sustainability issues that the appraisal will focus on.</p> <p>It included the preparation of a scoping report that highlighted the key issues being considered early on in the SPD process and explained how the plan would be appraised.</p>	<p>Agency, the Countryside Agency, English Nature and English Heritage.</p>	
<p>Stage B: This involved testing the likely impacts of the SPD on the environmental, economic and social issues set out in the scoping report. Usually there are a few different approaches that could be taken to guiding development. These are called options. The likely impacts of different options were tested and compared.</p>	<p>This took place in September 2007.</p>	<p>Preparing and refining draft SPD</p>
<p>Stage C: This involved preparing a Sustainability Report, which sets out the process taken to appraise the SPD and the findings of this appraisal. The report is considered by councillors when they agree the draft SPD for consultation.</p>	<p>This was completed in September 2007</p>	<p>Finalising the draft SPD and getting councillor agreement to consult on the draft.</p>
<p>Stage D: This involved consulting on the sustainability report. It is also provided for comment by the public with the SPD.</p>	<p>Consultation on the Sustainability Report took place between 12 October 2007 and 23 November 2007. All members of the public were invited to comment.</p>	<p>Consultation on the draft SPD.</p>
<p>Stage E: This stage involves considering comments made during the consultation stage and making final amendments to the draft SPD. Any significant changes to the SPD will need to be appraised.</p> <p>This reports sets out how the public's comments have been dealt with and identifying what difference the appraisal</p>	<p>Consideration of representations took place between March and July 2008.</p> <p>The sustainability appraisal has not needed to be changed as a result of public</p>	<p>Considering outcomes of consultation.</p> <p>Considering outcomes of consultation.</p>

process has made.	consultation on the draft SPD and Sustainability Report.	
Once the plan has been agreed (adopted), its social, economic and environmental impacts will then be monitored through the council's annual monitoring report.	Monitoring of the SPD will take place once it has been adopted in September 2008.	Adoption and monitoring of final version of the draft SPD.

How has the document changed as a result of the Sustainability Appraisal process?

The sustainability appraisal process has been an important companion to the plan making process. It has fed into each stage of the preparation of the draft SPD, initially helping to identify the issues that the draft SPD needs to respond to.

How has the consultation influenced the preparation of the document?

Comments on the sustainability appraisal scoping report were received from the Environment Agency and Natural England. Where applicable, these comments have been incorporated into the SPD and sustainability appraisal.

How has the sustainability report been taken into account?

Overall, the appraisal indicated that the draft SPD is likely to make a positive contribution to sustainability. In particular the draft SPD will result in more sustainable transport opportunities than if there was no SPD and the council relied only on the policy and information in the development plan. This is because the draft SPD makes clearer how development needs to occur so that it is sustainable in terms of the transport implications.

What options were considered in the preparation of the draft SPD?

Two options were identified and appraised as part of the Sustainability Appraisal. They were:

Option A – The production of a Transport Planning for Sustainable Development SPD

The draft SPD will provide greater certainty and clarity as to how new development should be designed to take transport considerations into account. It will also raise awareness of transport issues and allow appropriate transport considerations to be integrated into a development early on in the design process. This should help to ensure that more sustainable transport choices are available therefore reducing congestion and pollution in the borough.

Option B – No Transport Planning for Sustainable Development supplementary planning document

No supplementary planning document is produced and policies within the development continue to be implemented without any further locally specific guidance to support them.

Option A was selected as being the most sustainable solution. This was because the SPD will provide further clarity to the policies in the development plan and provide further guidance to support these policies. Preparing additional guidance to explain the sustainable transport planning policies will have particular benefits for reducing carbon emissions, promoting more sustainable transport choices and reducing the need to travel by car and improving access to services and facilities. There are also likely to be indirect benefits, such as a healthier population, reduced poverty

6. How will the SPD be monitored?

Monitoring allows the council to identify if planning policy is having the intended outcomes and impacts. This SPD will be monitored through the Local Development Framework Annual Monitoring Report (AMR). The AMR monitors the type of development that is occurring as a result of the council's planning policy and guidance and what effects this development is having in terms of sustainability. In particular the AMR indicator on amount of completed affordable housing units will monitor this SPD.

Appendix 1: List of statutory consultees

Organisation
London Fire & Civil Defence
Metropolitan Police
The National Trust
Bromley Council
DEFRA
Department of Health
Highways Agency
Lambeth Council
Lewisham Council
London Transport Buses
National Grid Company Plc.
Womens National Commission
British Telecommunications
British Waterways Board
Church Commissioners for England
Civil Aviation Authority
Commission for Architecture & Built Environment
Commission for Racial Equality
Corporation of London
Countryside Agency (South East Region)
DEFRA - GO South East
Department of Trade and Industry
Department of Trade and Industry
Diocesan Board of Finance
English Heritage (London Region)
English Nature
Environment Agency
Equal Opportunities Commission
Forestry Commission
Government Office for London
Greater London Authority
H.M. Prison Service
Health and Safety Executive
Highway Agency
Housing Corporation (through Government Offices)
Housing Corporation (through Government Office's)
LFEDA
London Ambulance Service
London Ambulance Service NHS Trust
London Development Agency
London Fire and Emergency Planning Authority
London Fire Brigade
London Transport Buses
London Underground
Metropolitan Police Service Property Services

Organisation
National Disability Council Secretariat
National Grid
Network Rail
Port of London Authority
Southwark Friends of the Earth
Southwark Police
Sport England - London Region

NOTICE OF FORMAL CONSULTATION ON THE DRAFT SUPPLEMENTARY PLANNING DOCUMENTS (SPD) ON RESIDENTIAL DESIGN STANDARDS AND TRANSPORT PLANNING FOR SUSTAINABLE DEVELOPMENT

Planning and Compulsory Purchase Act 2004

The purpose of the draft supplementary planning document (SPD) on Residential Design Standards is to set out what standard of design is expected from residential development. This will help to make sure that all residential developments create high quality and accessible homes, and that they do not have a negative impact on the surrounding area. It includes guidance and standards on wheelchair housing, minimum room sizes, outdoor amenity space and privacy. The SPD covers the entire borough of Southwark.

The Transport Planning for Sustainable Development SPD provides guidance on how developments can encourage more sustainable modes of travel, such as walking and cycling and reduce people's reliance on cars. This will help to reduce congestion and pollution and improve the environment. The SPD includes guidance on the type of transport information we need to make decisions on planning applications such as car parking standards, travel plans and transport assessments. The SPD covers the entire borough of Southwark.

Once adopted both of the SPDs will be material considerations in assessing planning applications in Southwark.

The draft SPDs and supporting documents (including Equalities Impact Assessment and Sustainability Appraisal) are available for formal public consultation from Tuesday 8th January 2008.

How to Comment

If you would like to make comments on the draft SPDs, you can do so by filling in a representations form and sending it by post to Freepost SE1919/14, Planning Policy, Southwark Council, Chiltern House, Portland Street, SE17 2ES or by e-mail to: planningpolicy@southwark.gov.uk

Representation forms and guidance notes on how to make comments are available free of charge from the locations listed below.

If you make a representation the council will keep you updated on the progress of the SPD and let you know in advance when we intend to adopt it.

Deadline for Submitting Comments

All representations must be submitted to the council by **5pm on Tuesday 19th February 2008**.

Where to view the Draft SPD and get copies of Representations Forms

The draft SPDs and supporting documents (including Equalities Impact Assessment and Sustainability Appraisal) are available to view at the locations listed below from 8th January 2008.

You can request copies of the draft SPDs, supporting documents and representation forms from the planning policy team on 020 7525 5471 (between 9am to 5pm, Monday to Friday) or email: planningpolicy@southwark.gov.uk.

Website (Available 24 Hours / 7 Days a Week)

Residential Design Standards SPD:

<http://www.southwark.gov.uk/YourServices/planningandbuildingcontrol/planningpolicy/rdsspd.html>

Transport Planning for Sustainable Development SPD:

<http://www.southwark.gov.uk/YourServices/planningandbuildingcontrol/planningpolicy/transportspd.html>

Council Offices (Opening times 9am - 5pm Monday - Friday)

● Town Hall - Peckham Road, London SE5 8UB

● Chiltern House - Portland Street, London SE17 2ES

Libraries (Opening Times Listed Individually Below)

● Blue Anchor Library - Market Place, Southwark Park Road, SE16 3UQ

(Monday, Tuesday and Thursday 9am to 7pm, Friday 10am to 6pm, Saturday 9am to 5pm)

● Brandon Library - Maddock Way, Cooks Road, SE17 3NH

(Monday 10am to 6pm, Tuesday and Thursday 10am to 7pm, Saturday 10am to 5pm)

● Camberwell Library - 17-21 Camberwell Church Street, SE5 8TR

(Monday, Tuesday and Thursday 9am to 8pm, Friday 10am to 6pm, Saturday 9am to 5pm)

● Dulwich Library - 368 Lordship Lane, SE22 8NB

(Monday, Thursday and Friday 9am to 8pm, Tuesday 10am to 8pm, Saturday 9am to 5pm, Sunday 12pm to 4pm)

● East Street Library - 168-170 Old Kent Road, SE1 5TY

(Monday and Thursday 10am to 7pm, Tuesday 10am to 6pm, Saturday 10am to 5pm)

● Grove Vale Library - 25-27 Grove Vale, SE22 8EQ

(Monday and Thursday 10am to 7pm, Tuesday 10am to 6pm, Saturday 10am to 5pm)

● John Harvard Library - 211 Borough High Street, SE1 1JA

(Monday, Tuesday and Thursday 10am to 7pm, Wednesday and Friday 10am to 6pm, Saturday 10am to 2pm)

● Kingswood Library - Seeley Drive, SE21 8QR

(Monday and Thursday 10am to 2pm, Tuesday and Friday 2pm to 6pm, Saturday 1pm to 5pm)

● Newington Library - 155-157 Walworth Road, SE17 1RS

(Monday, Tuesday and Friday 9am to 8pm, Thursday 10am to 8pm, Saturday 9am to 5pm, Sunday 10am to 2pm)

● Nunhead Library - Gordon Road, SE15 3RW

(Monday, Tuesday and Thursday 10am to 7pm, Friday 10am to 6pm, Saturday 10am to 5pm)

● Peckham Library - 122 Peckham Hill Street, SE15 5JR

(Monday, Tuesday, Thursday and Friday 9am to 8pm, Wednesday 10am to 8pm, Saturday 10am to 5pm, Sunday 12pm to 4pm)

● Rotherhithe Library - Albion Street, SE16 7HY

(Monday and Thursday 10am to 7pm, Tuesday 10am to 6pm, Saturday 10am to 5pm)

Area Housing Offices (Open 9am - 5pm Monday - Friday)

● Nunhead and Peckham Rye - 27 Bournemouthe Road, Peckham SE15 4UJ

● Dulwich - 41-43 East Dulwich Road, SE22 9BY

● Borough and Bankside - Library Street Borough, London SE1 0RG

● Camberwell - Harris Street, London SE5 7RX

● Rotherhithe - 153-159 Abbeyfield Road, Rotherhithe SE16 2LS

One Stop Shops (Open 9am - 5pm Monday - Friday)

● Peckham One Stop Shop - 122 Peckham Hill Street, London, SE15 5JR

● Walworth One Stop Shop - 151 Walworth Road, London SE17 1RY

● Bermondsey One Stop Shop - 17 Spa Road, London SE16

Appendix 3: Local consultees

All individuals, groups and organisations on the Planning Policy consultation database were sent a letter about the draft SPD consultation. This comprised:

Type of organisation	Number
Business	655
Community	1289
Health	30
Media	1
Resident	194
Individual	193
School	89
T&RA	181